



# South Worcestershire Local Development Scheme (LDS) 2025-2027

December 2025

Produced by  
Malvern Hills District Council,  
Worcester City Council, and  
Wychavon District Council

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## 1. What is the Local Development Scheme?

- 1.1. The Local Development Scheme (LDS) is a project management document which sets out the South Worcestershire Council's (SWC) priorities for preparing Development Plan Documents over the next two years. It is a requirement of the Planning and Compulsory Purchase Act 2004 (as amended) that a Local Planning Authority should produce an LDS, which must include any Development Plan Documents it intends to prepare and a timetable indicating the main milestones of production. The 2004 Act also sets out several other requirements to be included in the LDS.
- 1.2. Since October 2010, the SWC of Malvern Hills District, Worcester City and Wychavon District Councils have been working together to produce the joint South Worcestershire Development Plan (SWDP), which was adopted in February 2016. Joint working on this strategic planning document has brought together many other work streams and has also created the need for further joint working in the future. The SWC are therefore continuing to combine resources on many planning policy matters and have worked collaboratively to prepare the shared elements of this LDS.
- 1.3. Paragraph 34 of the National Planning Policy Framework (NPPF) states that *"policies in local plans and spatial development strategies should be reviewed to assess whether they need updating at least once every five years and should then be updated as necessary<sup>1</sup>. Reviews should be completed no later than five years from the adoption date of a plan and should take into account changing circumstances affecting the area, or any relevant changes in national policy"*.
- 1.4. Accordingly, the SWC commenced a joint review of the SWDP in late 2017. The SWDP Review was submitted to the Planning Inspectorate on 27 September 2023 for independent examination in public. The purpose of this LDS is to:

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<sup>1</sup> Reviews at least every five years are a legal requirement for all local plans (Regulation 10A of the Town and Country Planning (Local Plan)(England) Regulations 2012).

- Set out the updated timetable for the SWDP Review;
- Report on the progress made to date on the review of the SWDP; and
- Update on the Travellers and Travelling Showpeople Policies and Site Allocations Development Plan Document.

1.5. The LDS has been made available online at [www.swdevelopmentplan.org/publications/local-development-scheme](http://www.swdevelopmentplan.org/publications/local-development-scheme) . It is also available from each of the SWC planning policy pages.

1.6. Hard copies are available to view at each of the SWC civic offices. In Worcester, additionally the document can be viewed at The Hive, and Warndon and St John's libraries during their normal opening hours.

1.7. If you have any questions about the LDS or how to access it, please contact the relevant council's Planning Policy Teams at the following:

Malvern Hills District Council and Wychavon District Council

**Email:** [policy.plans@wychavon.gov.uk](mailto:policy.plans@wychavon.gov.uk)

**Tel:** 01386 565565

Worcester City Council

**Email:** [planning@worcester.gov.uk](mailto:planning@worcester.gov.uk)

**Tel:** 01905 722233 and ask for the Planning Policy team

1.8. The South Worcestershire Development Plan Team can be contacted directly at:

**Email:** [contact@swdevelopmentplan.org](mailto:contact@swdevelopmentplan.org)

**Tel:** 01386 565565

## 2. Adopted Local Policy

### *South Worcestershire Development Plan (SWDP)*

2.1 The SWDP was adopted in February 2016. A review of the SWDP commenced in late 2017. Table 1 shows the progress that has been made to date:

Table 1: Plan Preparation stages of SWDP

| Stage of Plan Preparation                                                     | Date                     |          |
|-------------------------------------------------------------------------------|--------------------------|----------|
| <b>Issues and Options (regulation 18) consultation</b>                        | November – December 2018 | Complete |
| <b>Preferred Options (regulation 18) consultation</b>                         | November – December 2019 | Complete |
| <b>Further focused regulation 18 consultation on Sustainability Appraisal</b> | March – April 2021       | Complete |
| <b>Publication (regulation 19) consultation</b>                               | November – December 2022 | Complete |
| <b>Submission to Planning Inspectorate</b>                                    | September 2023           | Complete |
| <b>Examination in Public Hearings</b>                                         | March 2025               | Complete |

### *Minerals and Waste Planning*

- 2.2 Minerals and Waste planning is carried out by Worcestershire County Council (WCC). The Worcestershire Waste Core Strategy Development Plan Document was adopted November 2012.
- 2.3 The Worcestershire Minerals Local Plan (2018-2036) was adopted in July 2022.
- 2.4 A minerals site allocations Development Plan Document is being prepared by Worcestershire County Council. A timetable for the preparation of this document can be found in the Minerals and Waste Local Development Scheme which can be found on the County Council's website: [here](#)<sup>2</sup>.

### *Neighbourhood Plans*

- 3.1 Neighbourhood Development Plans (NPDs) are planning documents created by a local community to establish a vision and set local planning policies for a specific

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<sup>2</sup> <https://www.swdevelopmentplan.org/publications/local-development-scheme>

area. NDPs are a material consideration in planning decisions and must undergo public consultation and examination before being made. At the time of reviewing the Local Development Scheme, the following status applied across the south Worcestershire plan area (data correct November 2025):

Table 2: Status of NDPs across south Worcestershire

| Council        | Total Number of NDP Area Designations | NDPs which have been through Pre-submission consultation | Submitted NDPs | Adopted NDPs | NDPs under review |
|----------------|---------------------------------------|----------------------------------------------------------|----------------|--------------|-------------------|
| Malvern Hills  | 19                                    | 1                                                        | 1              | 10           | 2                 |
| Wychavon       | 25                                    | 2                                                        | 0              | 12           | 5                 |
| Worcester City | 1                                     | 1                                                        | 0              | 0            | 0                 |

### *Current Development Plan for South Worcestershire*

**3.2** The SWCs existing Development Plan currently comprises:

- The South Worcestershire Development Plan (SWDP)
- The Worcestershire Waste Core Strategy Development Plan Document (2012)
- The Hereford and Worcester Minerals Local Plan (2024)

**3.3** These are the documents which provide the planning policies that planning applications should be determined against (unless material considerations indicate otherwise) at the time of reviewing this LDS.

### *Existing Local Planning Policy Framework*

**3.4** The wider planning policy framework for the South Worcestershire Councils consists of the following Supplementary Planning Documents (SPDs): Air Quality – July 2025 / September 2025

- Shrub Hill Quarter - 2024 (Worcester City Council only)
- Revised Developer Contributions – July 2018

- Water Management and Flooding – July 2018
- Renewable and Low Carbon Energy – July 2018
- Design Guide - March 2018
- Planning for Health – September 2017
- Affordable Housing – October 2016
- Houses in Multiple Occupation – October 2014 (Worcester City Council only)

3.5 SPDs provide detailed, non-statutory guidance to help implement the policies in a local plan. Whilst not part of the formal development plan, SPDs are a material consideration in planning decisions.

### **3. Development Plan Documents**

- 3.1 The Development Plan Document (DPD) currently being progressed is The SWDP Review (prepared jointly between Malvern Hills District, Worcester City and Wychavon District Councils).
- 3.2 Previously the SWC proposed to prepare a DPD covering meeting the needs of Travellers and Travelling Showpeople, separate to the SWDP Review. The Inspectors post hearing note (ref. EXAM 99) identifies that the Inspectors feel it is possible for the matter of requirement and supply to meet the needs of Travellers and Travelling Showpeople within the SWDP Review, therefore a separate DPD is no longer considered necessary.
- 3.3 The following section sets out the content of, and timetable for, producing the above documents. All references to Regulations in this section refer to [The Town and Country Planning \(Local Planning\) \(England\) Regulations 2012<sup>3</sup>](#).
- 3.4 The SWC are also progressing a review of the Community Infrastructure Levy and charging schedule, a timetable for which is also set out in this document.

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<sup>3</sup> [https://www.legislation.gov.uk/uksi/2012/767/pdfs/ukxi\\_20120767\\_en.pdf](https://www.legislation.gov.uk/uksi/2012/767/pdfs/ukxi_20120767_en.pdf)

## South Worcestershire Development Plan Review

Table 3: SWDPR Overview and Timetable

| Overview              |                                                                                                                                                                                                    |
|-----------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Role and content      | The plan will update the existing SWDP, reviewing the development requirements, policies, site allocations and extending the Plan period to 2041.                                                  |
| Status                | Development Plan Document                                                                                                                                                                          |
| Geographical Coverage | The plan covers the administrative areas of Malvern Hills District, Worcester City and Wychavon District Councils.                                                                                 |
| Jointly produced      | YES.<br>The SWDP was jointly produced by Malvern Hills District, Worcester City and Wychavon District Councils collectively known, for plan making purposes, as the South Worcestershire Councils. |
| Chain of Conformity   | National Planning Policy Framework, the National Planning Practice Guidance, case law and planning legislation.                                                                                    |

| Milestones (Completed Stages are shown in BLUE)                        |                                      |
|------------------------------------------------------------------------|--------------------------------------|
| <b>Evidence Gathering</b>                                              | Commenced in late 2017               |
| <b>Issues and Options</b><br>(Regulation 18 (i))                       | November/December 2018               |
| <b>Preferred Options</b><br>(Regulation 18 (ii))                       | November/December 2019               |
| <b>Further Preferred Options Consultation</b><br>(Regulation 18 (iii)) | March/April 2021                     |
| <b>Publication</b><br>(Regulation 19)                                  | November/December 2022               |
| <b>Submission</b><br>(Regulation 22)                                   | September 2023                       |
| <b>Independent Examination Hearings</b><br>(Regulation 24)             | March 2025, completed September 2025 |
| <b>Main Modifications Consultation</b> (if required to be found sound) | January 2026                         |
| <b>Receipt of Inspector's Report</b><br>(Regulation 25)                | March 2026                           |
| <b>Adoption</b><br>(Regulation 26)                                     | March 2026                           |

## 4. Community Infrastructure Levy

- 4.1 A review of the Community Infrastructure Levy (CIL) will be undertaken to update the existing charging schedules and to take account of changes to the development plan through the current review. A timetable for this is shown below:

Table 4: CIL draft charging schedule timetable

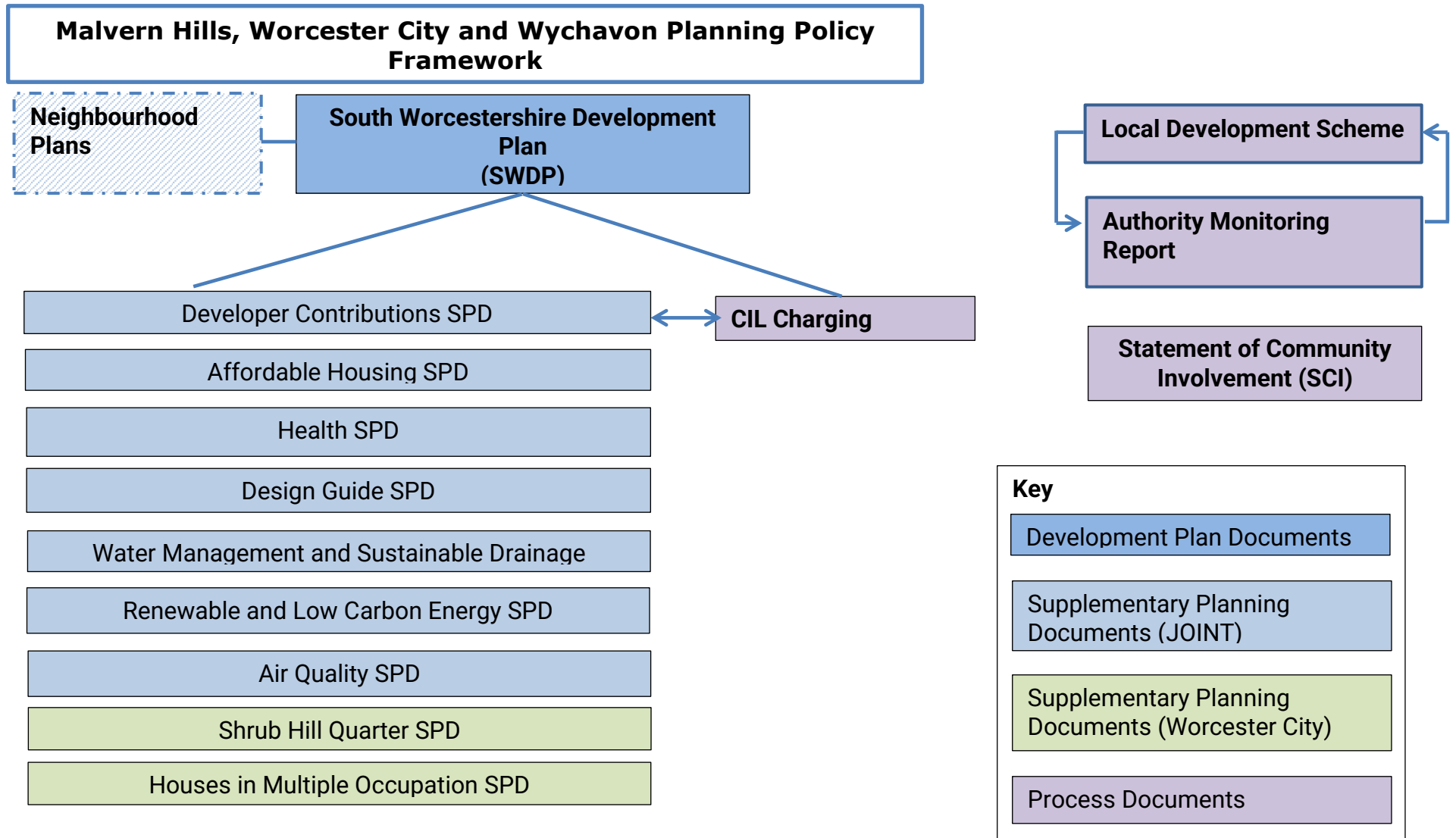
| Timetable                                                      |                       |
|----------------------------------------------------------------|-----------------------|
| <b>Council decision sought to consult on Charging Schedule</b> | January 2026          |
| <b>Consultation</b>                                            | February 2026         |
| <b>Submission</b>                                              | March/April 2026      |
| <b>Examination</b>                                             | May 2026 <sup>4</sup> |
| <b>Inspector's report</b>                                      | June 2026             |
| <b>Adoption</b>                                                | June/ July 2026       |

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<sup>4</sup> Timeframe is dependent upon availability and scheduling at the Planning Inspectorate or an Independent Examiner.

Figure 1: South Worcestershire Planning Policy Framework Diagram

## South Worcestershire Planning Policy Framework Diagram



## 5. Risk Assessment

- 6.1** The SWC acknowledge that there are risks in delivering the documents set out in the LDS. Mitigation measure for some of these risks are within the council's control, others are not. Table 5 identifies the main areas of risk, their impact, and the ways to overcome them, so that the programme in the LDS can be delivered.

Table 5: Risk Assessment

| Area of risk                                        | Likelihood/Impact and Consequence                                                                                                                                                                                                                                                                      | Mitigation                                                                                                                                                                                                                                                                                                            |
|-----------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Adequate staff resources</b>                     | <ul style="list-style-type: none"> <li>• Unable to complete documents on time and to the required standard</li> <li>• Consequential programme slippage</li> <li>• Consequential increased risk of inappropriate, speculative planning applications if there is not an up-to-date Local Plan</li> </ul> | <ul style="list-style-type: none"> <li>• Joint working with SWC and County Council</li> <li>• Ring fence policy teams dedicated to plan production</li> <li>• Employ temporary staff / consultants (subject to resource availability)</li> </ul>                                                                      |
| <b>Funding pressure on resources</b>                | <ul style="list-style-type: none"> <li>• Loss of resources to fund plan making, resulting in programme slippage</li> <li>• Consequential increased risk of inappropriate speculative planning applications if there is not an up-to-date Local Plan</li> </ul>                                         | <ul style="list-style-type: none"> <li>• Protocols agreed by the SWC for budgets and shared costs</li> <li>• Provision of schemes to influence budgetary decisions</li> <li>• Monitoring of costs and budget spend / profiles</li> </ul>                                                                              |
| <b>Council procedures and Corporate commitments</b> | <ul style="list-style-type: none"> <li>• Risk of programme slippage</li> <li>• Consequential increased risk of inappropriate, speculative planning applications if there is not an up-to-date Local Plan</li> <li>• Risk to the Council's reputation</li> </ul>                                        | <ul style="list-style-type: none"> <li>• Robust programme management</li> <li>• Joint Advisory Panel to advise SWC on plan production</li> <li>• Joint Officer Steering Group to oversee plan production process</li> <li>• Awareness of consultations and council diaries</li> </ul>                                 |
| <b>Neighbourhood planning</b>                       | <ul style="list-style-type: none"> <li>• Insufficient staff resource available to meet legal requirements in the provision of technical advice and support to town and parish councils</li> <li>• Insufficient funding to resource LPA support</li> </ul>                                              | <ul style="list-style-type: none"> <li>• Maintain contact with town and parish councils to ascertain scale and type of work required from the LPAs</li> <li>• Assess the extent to which neighbourhood plans deliver the LDS</li> <li>• Assessment of neighbourhood plans to influence budgetary decisions</li> </ul> |

|                                                                                  |                                                                                                                                                                                                                                                                                                                    |                                                                                                                                                                                                                                                                                                                                                                                      |
|----------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Changes to external context</b>                                               | <ul style="list-style-type: none"> <li>• Unable to meet requirements of national policy and guidance</li> <li>• Insufficient flexibility and resilience to meet economic / environmental / social changes</li> </ul>                                                                                               | <ul style="list-style-type: none"> <li>• Monitor policy announcements and consultations</li> <li>• Assess Local Plan / SPD consistency with policy</li> <li>• Use of latest guidance</li> <li>• Monitor future trends, use of foresight intelligence</li> </ul>                                                                                                                      |
| <b>Time required for consideration, consultation and decision making</b>         | <ul style="list-style-type: none"> <li>• Insufficient time to meet standard lead in times to decision making</li> <li>• Significant level of responses to consultation</li> <li>• Additional scrutiny stage(s)</li> <li>• Programme slippage</li> </ul>                                                            | <ul style="list-style-type: none"> <li>• Coordination of council meeting dates</li> <li>• Project management</li> <li>• Awareness of council diaries and constitutions and protocols for decision making</li> <li>• Awareness of events such as elections and holidays</li> <li>• Use of delegated decisions route</li> <li>• Efficient / effective handling of responses</li> </ul> |
| <b>Capacity of the Planning Inspectorate and outcomes of its recommendations</b> | <ul style="list-style-type: none"> <li>• PINS unable to meet demand for SWDPR examination leading to delay in adopting plan</li> </ul>                                                                                                                                                                             | <ul style="list-style-type: none"> <li>• Regular liaison with PINS and Programme Officer.</li> <li>• Monitor Inspector's reports and High Court Challenges and draw up / use lessons learnt</li> <li>• Consider use of an Independent Examiner for the CIL Review</li> </ul>                                                                                                         |
| <b>Government changes to planning processes.</b>                                 | <ul style="list-style-type: none"> <li>• Not meeting timings for Plan to be examined under current planning system.</li> <li>• Needing to start the plan preparation process from the beginning under the new planning system.</li> <li>• Prolonged period of time without an up-to-date plan in place.</li> </ul> | <ul style="list-style-type: none"> <li>• Work with stakeholders to address issues outside of the EiP and avoid delays at Examination</li> </ul>                                                                                                                                                                                                                                      |

## 6. Monitoring and Review

### *Monitoring*

- 6.1 There is a requirement to monitor the implementation of the LDS<sup>5</sup> and hence progress made in producing Local Plans and SPDs through an Authority Monitoring Report (AMR). AMRs must be produced at least annually and must cover a period of no more than 12 months. AMRs must cover a continuous period, with no gap in coverage between reports.
- 6.2 In relation to each document included within the LDS, monitoring must be carried out on:
- the timetable included for that specific document;
  - the stage that the document has reached in the production process; and
  - if the document is behind the timetable set out in the LDS, the reasons for this.
- 6.3 An AMR will be produced jointly each year and will be made available on each of the councils' websites as soon as it has been finalised. The AMR will be reported by the SWC to the Joint Advisory Panel (or equivalent). As well as progress in plan-making, this will be the opportunity to report on the monitoring indicators in adopted Local Plans to assess policy performance.
- 6.4 Under the CIL Regulations 2019 the Council is required to prepare an Infrastructure Funding Statement (IFS) setting out the collection of s106, CIL and other contributions and how these have been spent. The IFS also is required to identify and to prioritise infrastructure projects for CIL spending and payments committed. This must be published annually by 31<sup>st</sup> December.
- 6.5 In response to the yearly monitoring against the LDS, the South Worcestershire Councils will work together to review the content of their LDSs each year to provide

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<sup>5</sup> Planning and Compulsory Purchase Act 2004. Part 2 – Local Development. S. 35 (as amended)  
Town and Country Planning (Local Planning) (England) Regulations 2012 – Regulation 34 Authorities' Monitoring Reports.

real time information of the work programme over a rolling three-year period. Anticipated delays or actual slippage against the published timetable will be addressed, with realistic revisions to key milestones proposed.

- 6.6 The South Worcestershire Councils anticipates that the next full update of the LDS will be post adoption of the SWDP Review. Any review of the LDS will have to take account of any significant changes for example in legislation, national policy or circumstances that impact on plan-making or the delivery of strategy and policy.

## Appendix A

### South Worcestershire Local Development Scheme: Project Plan

|                                      | 2024 |   |   |   |   |   |   |   |   |   |   |   | 2025 |   |   |   |   |   |   |   |   |   |   |   | 2026 |    |          |  |   |    |    |   |   |   |   |   |   |
|--------------------------------------|------|---|---|---|---|---|---|---|---|---|---|---|------|---|---|---|---|---|---|---|---|---|---|---|------|----|----------|--|---|----|----|---|---|---|---|---|---|
|                                      | J    | F | M | A | M | J | J | A | S | O | N | D | J    | F | M | A | M | J | J | A | S | O | N | D | J    | F  | M        |  | A | M  | J  | J | A | S | O | N | D |
| SWDP Review                          |      |   |   |   |   |   |   |   |   |   |   |   |      |   | 9 | 9 |   |   |   |   | 9 |   |   |   | 10   | 10 | 11/12/13 |  |   |    |    |   |   |   |   |   |   |
| Community Infrastructure Levy Review |      |   |   |   |   |   |   |   |   |   |   |   |      |   |   |   |   |   |   | 1 | 1 | 1 | 1 | 5 | 5    | 6  | 7/8      |  | 9 | 12 | 13 |   |   |   |   |   |   |

#### Key - DPDs and SPDs

|   |                                                                                                                           |    |                                                                                                      |    |                                                                                                                    |
|---|---------------------------------------------------------------------------------------------------------------------------|----|------------------------------------------------------------------------------------------------------|----|--------------------------------------------------------------------------------------------------------------------|
| 1 | Preparatory work including compiling evidence base –including early engagement (issues and options) consultation for DPDs | 6  | Publication of Proposed Submission document for representations<br>( <i>Regulation 19 For DPDs</i> ) | 11 | Inspector considers consultation responses (May not be required. Dependent on outcome of Examination)              |
| 2 | Preparation of draft document                                                                                             | 7  | Analysis of representations                                                                          | 12 | Receipt of Inspector's report ( <i>Regulation 25 for DPDs</i> )                                                    |
| 3 | Public Consultation<br>( <i>Regulation 13 for SPDs</i> ), ( <i>Regulation 18 for DPDs</i> )                               | 8  | Submission to Secretary of State<br>( <i>Regulation 22 for DPDs</i> )                                | 13 | Adoption/Completion/Judicial Review Period<br>( <i>Regulation 14 for SPDs</i> ), ( <i>Regulation 26 for DPDs</i> ) |
| 4 | Consideration of representations                                                                                          | 9  | Independent Examination ( <i>Regulation 24 for DPDs</i> )                                            |    |                                                                                                                    |
| 5 | Preparation of final document (for SPDs)<br>Preparation of Proposed Submission document (for DPDs)                        | 10 | Consultation on Main Modifications (May not be required. Dependent on outcome of Examination)        | R  | Review                                                                                                             |

Regulation references relate to [The Town and Country Planning \(Local Planning\) \(England\) Regulations 2012](#)