

# Worcester Local Development Scheme 2014-2017

September 2014

Produced by the South Worcestershire Councils

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#### 1. What is a Local Development Scheme?

- 1.1 The Local Development Scheme (LDS) is a project management document which sets out the Council's priorities for producing planning policy documents over the coming three years. It is a requirement of the Planning and Compulsory Purchase Act 2004 (as amended) that each Local Planning Authority should produce an LDS, which must include any Development Plan Documents it intends to publish and a timetable indicating the main milestones of production. The 2004 Act sets out a number of other requirements to be included in an LDS.
- 1.2 Since 2010, Worcester City Council has been working with Malvern Hills District Council and Wychavon District Council¹ to produce the joint South Worcestershire Development Plan (SWDP). Joint working on this strategic document has brought together many other work streams and has also created the need for further joint work in the future. The South Worcestershire Councils will therefore continue to combine resources on many planning policy matters and have worked collaboratively to prepare the shared elements of this LDS.
- 1.3 The current LDS, approved and published in September 2013, was prepared on the basis of the published SWDP timetable and associated work programmes available at that time. The LDS now needs to be updated to reflect changes to ensure it provides a useful source of information for interested parties. The intention of this revised Document is threefold:
  - to report the progress made since the publication of the 2013 LDS;
  - to inform interested parties of the changed timetable for the examination process and adoption of the SWDP; and
  - to provide a revised schedule for the preparation of the Supplementary Planning Documents.
- 1.4 The revised Local Development Scheme 2014-2017, including the revised timetable set out in Appendix A, will come into effect on 1 October 2014, in line with the resolution of Council at their meeting on the 30 September 2014.
- 1.5 The 2013 Local Development Scheme and this revised LDS 2014-2017 can be viewed on the Planning Policy pages of the Worcester City Council website, at: <a href="https://www.worcester.gov.uk/index.php?id=1124">www.worcester.gov.uk/index.php?id=1124</a>. A printed copy is also available to view from the **Worcestershire Hub Customer Services Desk** which is located at:

Level 1
The Hive
Sawmill Walk
The Butts
Worcester
WR1 3PB

<sup>&</sup>lt;sup>1</sup> Referred to as the South Worcestershire Councils (SWC).

If you have any questions about the LDS or how to access it, please  $\ensuremath{\mathsf{LDS}}$ contact us by:

Email: <a href="mailto:planning@worcester.gov.uk">planning@worcester.gov.uk</a>
Tel: 01905 722233 and ask for the Planning Policy team

Appendix 1

#### 2. Progress to date

## <u>Progress since publication of the September 2013 Local Development Scheme</u>

South Worcestershire Development Plan

- 2.1 As set out in the 2013 LDS the SWDP was submitted to the Secretary of State for examination on 28 May 2013.
- 2.2 The SWDP is still undergoing the examination process. Stage 1 of the examination, at the hearing sessions in October 2013, established that whilst the approach to the determination of housing need was sound it was necessary to revisit the actual level in light of more recent evidence. Therefore additional technical evidence was commissioned which was then subjected to examination in March 2014. The Inspector released his Interim Conclusions (October 2013) and Further Interim Conclusions (March 2014) which indicated a significant uplift in housing requirement was necessary.
- 2.3 During the summer of 2014 the three SWCs have been engaged in a programme of work to identify and assess sufficient suitable sites to satisfy the recommended uplift in the Objectively Assessed Housing Need (OAHN) within the context of the strategy and policies being examined. This work was initiated by a formal Call for Sites exercise in March/April 2014 and has involved a comprehensive site assessment and evaluation. The Council meetings on 30 September 2014 considered the outputs of this work and the resulting uplift in housing requirement and the proposed modifications that arise from it, and approve the publication for consultation in the autumn of 2014.
- 2.4 The SWCs anticipate that the Stage 2 hearings will be held in early 2015, although the precise timing of these will be decided by the Inspector.

Minerals and Waste planning

- 2.5 This is prepared by Worcestershire County Council. The Worcestershire Waste Core Strategy Development Plan Document was adopted November 2012.
- 2.6 The second stage of consultation on the Minerals Local Plan ran from 11th November 2013 until 31st January 2014. The County Council have produced a Response Document setting out the comments received and response to how they might be taken account of in the development of the Minerals Local Plan. A separate Minerals and Waste Local Development Scheme has been produced by Worcestershire County Council and is available on their <a href="website">website</a>. It is anticipated that the Minerals Local Plan will be submitted for examination in late 2014/early 2015 with eventual adoption anticipated in late 2015.

#### Neighbourhood Plans

2.7 At the time of reviewing the Local Development Scheme, no applications to designate Neighbourhood Areas as the basis for the production of a Neighbourhood Plan had been received in Worcester.

#### Supplementary Planning Documents

2.8 Due to the delays in preparing the South Worcestershire Development Plan, progress on producing the associated SPDs has also been affected. In the majority of cases, planned SPDs such as Developer Contributions and Affordable Housing are planned to provide further detail on an updated strategic policy in the SWDP.

#### Existing Development Plan for Worcester

- 2.9 Whilst an updated development plan and local planning policy framework is being produced, the Council's existing development plan currently comprises of:
  - Saved Policies from the City of Worcester Local Plan (adopted 2004). These policies are reproduced at Appendix B of this document for information.
  - Balanced Housing Market Development Plan Document (adopted 2007)
  - Worcestershire Waste Core Strategy Development Plan Document (adopted 2012)
  - Saved Policies from the Hereford and Worcester Minerals Local Plan (adopted 1997)

These are the documents which provide the planning policies that planning applications should be determined against (unless material considerations indicate otherwise) at the time of reviewing this LDS.

- 2.10 As part of its promotion of the Localism agenda, the Government has abolished the regional tier of planning policy and revoked the last of the saved sub-regional policies. Therefore for the avoidance of doubt, the following documents no longer form part of the development plan for Worcester:
  - West Midlands Regional Spatial Strategy 2004
  - Worcestershire Structure Plan 1996-2011
     Both were formally revoked on 20<sup>th</sup> May 2013 by <u>Direction of the Secretary of State</u>

#### Existing local planning policy framework

- 2.11 The wider planning policy framework for Worcester currently consists of the following Supplementary Planning Documents:
  - Accessibility adopted March 2012
  - Takeaway Food Outlets adopted July 2011
  - Affordable Housing adopted 2009
  - Biodiversity and Trees adopted 2007
  - Archaeology and the Historic Environment adopted 2007
  - Education Contributions adopted 2007
  - Contributions to Open Space from New Residential Development adopted 1998
  - City Centre adopted 2007
  - Earls Court Farm Development and Design Brief adopted 2007
  - Grove Farm Business Park Development Brief adopted 2006

- Financial contributions for Sustainable Transport adopted 2006 Former Ronkswood Hospital Site Development Brief adopted 2005

#### 3. Development Plan Documents

- 3.1 The Development Plan Documents to be produced over the next three years are:
  - South Worcestershire Development Plan (Joint with Malvern Hills and Wychavon District Councils)
  - Traveller and Travelling Showpeople Site Allocations DPD (Joint with Malvern Hills and Wychavon District Councils)
- 3.2 Once adopted, the South Worcestershire Development Plan will be subject to a review in accordance with the timescales set out in the submitted version of the plan.
- 3.3 The following section sets out the content and timetable for producing the above documents. All references to Regulations in this section refer to <a href="https://documents.com/The-Town and Country Planning">Town and Country Planning</a> (Local Planning) (England) Regulations 2012.
- 3.4 Unless revoked, the adopted Balanced Housing Market Development Plan Document 2007 remains part of the development plan. In accordance with The Planning and Compulsory Purchase Act 2004 Section38(5), if policy in the development plan for Worcester city conflicts with another policy in the development plan, then the conflict is resolved in favour of the policy which is contained in the last document to be adopted, approved or published.

## 3a South Worcestershire Development Plan

Overview	
Role and content	The plan sets out the Vision, Objectives, Spatial Strategy and policies for the future development of south Worcestershire. The second part of the plan includes site specific allocations, policies and policy designations that will provide for the development needs of the area up to 2030.
Status	Development Plan Document
Geographical	The plan covers the administrative areas of Worcester,
coverage	Wychavon and Malvern Hills.
Jointly produced	YES.
	The SWDP is being jointly produced by Worcester City
	Council, Wychavon District Council and Malvern Hills District
	Council
Chain of	National Planning Policy Framework, Planning policy for
conformity	Traveller sites, case law and planning legislation

Timetable	(Completed Stages are shown in BLUE bold)
Commencement	2007 (as South Worcestershire Joint Core Strategy
	(JCS))
	2009 (as Site Allocations and Policies DPD)
	2010 (as the South Worcestershire Development Plan)
Initial	November 2007: Issues and Options (JCS)
consultation	September 2008: Preferred Options (JCS)
(Regulation 18)	January - March 2009: Potential Strategic Sites consultation
	October 2009-April 2010: Informal consultation on
	the former Site Allocations and Policies DPD
	October 2010: Parish and Town Council Visioning
	workshops
	November 2011: Preferred Options (SWDP)
	August - September 2012: Targeted Significant
	Changes Consultation
Publication	11 January - 22 <sup>nd</sup> February 2013
(Regulation 19)	
<b>Submission</b> (Regulation 22)	28 May 2013
Independent	Stage 1 Hearings (Part 1) 1-3 October 2013
<b>Examination</b> (Regulation 24)	Interim Conclusions published 30 October 2013
	Stage 1 Hearings (Part 2) 13-14 March 2014
	Further Interim Conclusions (31 March 2014)
	published 8 April 2014
	Councils to consider Main Modifications arising from
	Stage 1 Hearings – 30 September 2014
	Consultation on Stage 1 Main Modifications October- November 2014
	Stage 2 Hearings anticipated to commence February/March
	2015 (Precise dates will be determined by the Inspector)

## Appendix 1

Receipt of Inspector's	Autumn 2015
Report	
(Regulation 25)	
Adoption	Winter 2015
(Regulation 26)	

## **3b.** Travellers and Travelling Showpeople Site Allocations DPD

Overview		
Role and content	The Travellers and Travelling Showpeople Site Allocations DPD will set out the updated requirement for the number of sites and pitches to be provided to meet the needs of gypsies, travellers and travelling showpeople in the area over the coming years. It will then allocate sites or extensions to existing sites to meet this requirement	
Status	Development Plan Document	
Geographical	The DPD will cover the administrative areas of Worcester,	
coverage	Wychavon and Malvern Hills.	
Jointly produced	YES. The DPD is being jointly produced by Worcester City Council, Wychavon District Council and Malvern Hills District Council to allow for further efficiencies and joint consultations. As part of the evidence base, a joint Gypsy and Traveller Accommodation Assessment is currently being produced by consultants arc4 for all six of the Worcestershire local authorities.	
Chain of conformity	Planning policy for traveller sites, case law and planning legislation	

Timetable	(Completed Stages are shown in BLUE)
Commencement	September 2014
Initial	July - August 2015
consultation	
(Regulation 18)	
Publication	December 2015
(Regulation 19)	
Submission	April 2016
(Regulation 22)	
Independent	July 2016
Examination	
(Regulation 24)	Precise dates of examination hearing sessions will be determined
	by the Inspector
Receipt of	November 2016
Inspector's	
Report	
(Regulation 25)	
Adoption	December 2016
(Regulation 26)	

#### 4. Other important policy documents

- 4.1 At Worcester City Council, a number of other planning policy documents will be produced or refreshed over the next three years. These documents are not part of the Development Plan, but it is important to set out the likely content and timetable so that interested parties are made aware at the earliest opportunity of forthcoming consultations. These documents are:
  - Community Infrastructure Levy (CIL) Charging Schedule
  - Statement of Community Involvement
- 4.2 The following section sets out the content and timetable for producing the above documents. The regulations governing the production of the Community Infrastructure Charging Schedule are set out in <a href="The Community Infrastructure Levy Regulations 2010">The Community Infrastructure Levy Regulations 2010</a> (as amended). There are no longer any regulations governing the production stages of the Statement of Community Involvement, but the requirement to prepare one is set out in Section 18 of the <a href="Planning and Compulsory Purchase Act 2004">Planning and Compulsory Purchase Act 2004</a> (as amended).

## 4a. Community Infrastructure Levy Charging Schedule

Overview	
Role and content	The Community Infrastructure Levy (CIL) Charging Schedule will allow a tariff to be applied to qualifying development in Worcester. This will allow funding to be secured for infrastructure that is needed as a result of development in the area. The tariff will be applied per m² of additional floorspace. The rate of the tariff will be determined by examining the ability of the development to bear the charge without unduly affecting a development's viability.
Status	Non Development Plan Document
Geographical coverage	The Community Infrastructure Levy will cover the Worcester City Council administrative area. There may be a zero rate charge for some areas in the authority, but this will be specified in the Charging Schedule.
Jointly produced	YES. A joint evidence base including Viability Study has been prepared across the Worcestershire authorities by HDH Planning and Development. This has been prepared and published in various stages since January 2013. The CIL Charging Schedule for Worcester will also be produced alongside those for Malvern Hills District Council and Wychavon District Council. The intention is that the Charging Schedules will be jointly prepared and examined, but in order to comply with the Regulations, three separate Charging Schedules are required. These will be adopted separately by each of the Councils.
Chain of conformity	An up-to-date development plan is required to introduce CIL. This will be provided by the South Worcestershire Development Plan (when adopted). The Charging Schedule will also need to comply with the Community Infrastructure Levy Regulations, the National Planning Policy Framework, the National Planning Practice Guidance, Part 11 of the 2008 Planning Act and Part 6 of the Localism Act 2011.

Timetable	(Completed Stages are shown in BLUE bold)
Commencement	May 2012
Consultation on	PDCS – prior to housing numbers uplift:
Preliminary	September – October 2013
<b>Draft Charging</b>	
Schedule	PDCS - Revised to take account of housing numbers uplift:
(PDCS)	January – February 2015
(Regulation 15)	
<b>Publication of</b>	June 2015
<b>Draft Charging</b>	
Schedule	
(Regulation 16)	
Submission	October 2015
(Regulation 19)	

Timetable	(Completed Stages are shown in BLUE bold)
Independent	January 2016
Examination	
	Precise dates of examination hearing sessions will be determined by the Examiner
Receipt of	February 2016
Examiner's	
Report	
(Regulation 23)	
Adoption	March 2016
(Regulation 25)	
Levy takes	April 2016
effect	
(Regulation 28)	

## 4b. Statement of Community Involvement

Overview	
Role and content	Worcester City Council currently has an adopted Statement of Community Involvement (SCI) which was finalised in 2006. The document has been reviewed to reflect changes both to the way planning policy documents are produced and the planning system in England more generally, including the introduction of Neighbourhood Development Plans. The Statement of Community Involvement will also set out how the Council will consult on planning applications.
Status	Non Development Plan Document – Local Development Document
Geographical coverage	The SCI will cover the Worcester City Council administrative area. It will be consistent with those of Wychavon and Malvern Hills.
Jointly produced	The SCI will be jointly produced by Worcester City Council, Malvern Hills District Council, and Wychavon District Council - although separately published for each District.
Chain of conformity	Planning and Compulsory Purchase Act 2004 (as amended), National Planning Policy Framework and case law.

Timetable	(Completed Stages are shown in BLUE bold)
Commencement	August 2013
Consultation	15 November 2013 - 3 January 2014
Adoption	October 1 2014

#### 5. Supplementary Planning Documents

- 5.1 At Worcester City Council, a number of other planning policy documents known as Supplementary Planning Documents (SPD) will be produced or refreshed over the next three years. These documents are not part of the Development Plan, but it is important to set out the likely content and timetable so that interested parties are made aware at the earliest opportunity of forthcoming consultations.
- 5.2 SPD provide further detail to policies in a Development Plan Document, to assist in their implementation. The Supplementary Planning Documents to be produced, with details shown in the timetable in Appendix A, are:
  - Developer Contributions
  - Affordable Housing
  - Houses in Multiple Occupation
- 5.3 The following section sets out the content and timetable for producing the above documents. All references to Regulations refer to <a href="The Town and Country Planning (Local Planning)">The Town and Country Planning (Local Planning)</a> (England) Regulations 2012. Further Supplementary Planning Documents that are not listed in this section may also be produced in response to specific policy or site issues.
- 5.4 The following SPD are proposed to be completed over the timescale of this LDS although their preparation will be reviewed at a future date:
  - Design Guide
  - Parking Standards in New Development
  - Takeaway Food Outlets
  - Archaeology and the Historic Environment
  - Biodiversity
  - Sustainable Drainage Systems
  - Renewable and Low Carbon Energy

## **5a.** Developer Contributions SPD

Overview	
Role and content	The Developer Contributions Supplementary Planning Document will detail the process the Council will undertake to secure direct and financial contributions from development via Section 106 agreements and Unilateral Undertakings. Contributions are needed to make sure that new development contributes positively to the local environment and helps to mitigate against any adverse impacts.  The SPD will sit alongside the CIL Charging Schedule to make clear the Council approach to securing contributions by all funding methods. It will also help to clarify the relationship between CIL and Section 106 agreements. It will be a key tool for the Development Management team in securing maximum planning gain from development.
Status	Supplementary Planning Document
Geographical coverage	The Developer Contributions SPD will cover the South Worcestershire authorities of Worcester, Wychavon and Malvern Hills.
Jointly produced	YES. The Developer Contributions SPD will be jointly prepared for the three South Worcestershire authorities of Worcester City Council, Wychavon District Council and Malvern Hills District Council but it will be separately adopted by each of the Councils.
Chain of conformity	SWDP Policy 7: Infrastructure, SWDP 62: Implementation, Community Infrastructure Levy Charging Schedule/ Regulation 123 List, National Planning Policy Framework, Community Infrastructure Levy Guidance, planning legislation and case law

Timetable	(Completed Stages are shown in BLUE bold)
Commencement	August 2013
Consultation (Regulation 13)	January-February 2015
Adoption (Regulation 14)	February - April 2016
	Adoption of the SPD to align with adoption of CIL Charging Schedule in line with advice in para 87 of 2013 CIL Guidance

## **5b.** Affordable Housing SPD

Overview	
Role and content	The Affordable Housing Supplementary Planning Document will provide detailed guidance on how the strategic policy in the South Worcestershire Development Plan will be implemented. It will give guidance on matters including the design, type, tenure, distribution and phasing of affordable housing and the circumstances where off-site contributions may be accepted.
Status	Supplementary Planning Document
Geographical coverage	The Affordable Housing SPD will cover the South Worcestershire authorities of Worcester, Wychavon and Malvern Hills.
Jointly produced	YES. The Affordable Housing SPD will be jointly prepared for the three South Worcestershire authorities of Worcester City Council, Wychavon District Council and Malvern Hills District Council but it will be separately adopted by each of the Councils.
Chain of conformity	SWDP Policy 15: Meeting Affordable Housing Needs, National Planning Policy Framework, planning legislation and case law

Timetable	(Completed Stages are shown in BLUE)
Commencement	December 2014
Consultation	November – December 2015
(Regulation 13)	
Adoption	May 2016
(Regulation 14)	

## **5c.** Houses in Multiple Occupation SPD

Overview	
Role and content	The Council has introduced an Article 4 direction for the city, whereby permitted development rights to change the use of a residential property (use class C3: dwelling house) to a multiple occupancy home (use class C4: house in multiple occupation) without the need for planning permission, are removed. This will mean that a planning application will be required and will bring the number of new Houses in Multiple Occupation (HMO) under the control of the City Council. A Supplementary Planning Document is proposed to provide guidance to support the Article 4 direction.
Status	Supplementary Planning Document
Geographical	The Houses in Multiple Occupation SPD will cover the
coverage	Worcester City Council administrative area.
Jointly produced	NO.
	The SPD will be produced by Worcester City Council alone.

Chain of conformity	City of Worcester Local Plan 1996-2011 -saved policy H17: Sub-division or multi-occupancy of dwellings
	SWDP Policy 14: Housing Mix, HMO Article 4 Direction for Worcester City Council, National Planning Policy Framework, planning legislation and case law

Timetable	(Completed Stages are shown in BLUE bold)
Commencement	September 2013
Consultation	April – May 2014
(Regulation 13)	
Adoption	September/October 2014
(Regulation 14)	

## **5d.** Design Guide SPD

Overview	
Role and content	The Design Guide SPD will provide a high-level design framework for new development that supports the diverse nature of good design. It will provide the necessary guidance to all those involved in the development process. It is intended that the Design Guide will include sections on:  • House extensions  • Accessibility  • Shopfronts  • Lighting  • Sustainable construction  • Replacement dwellings in the countryside  • Re-use of rural buildings
Status	Supplementary Planning Document
Geographical coverage	The Design Guide SPD will cover the South Worcestershire authorities of Worcester, Wychavon and Malvern Hills.
Jointly produced	YES. The Design Guide SPD will be jointly prepared for the three South Worcestershire authorities of Worcester City Council, Wychavon District Council and Malvern Hills District Council but it will be separately adopted by each of the Councils.
Chain of conformity	SWDP 4: Moving Around South Worcestershire, SWDP 12: Rural Employment, SWDP Policy 18: Replacement Dwellings in the Open Countryside, SWDP Policy 21: Design, National Planning Policy Framework, planning legislation and case law

Timetable To be confirmed once resources identified	
Commencement	To be advised
Consultation	
(Regulation 13)	
Adoption	
(Regulation 14)	

## 5e. Parking Standards in New Development SPD

Overview	
Role and content	The Parking Standards in New Development Supplementary Planning Document will set out locally determined car parking standards which will apply to all development proposals. These standards will then be used in decision making on planning applications.
Status	Supplementary Planning Document
Geographical coverage	The Parking Standards SPD will cover the South Worcestershire authorities of Worcester, Wychavon and Malvern Hills.
Jointly produced	YES. The Parking Standards in New Development SPD will be jointly prepared for the three South Worcestershire authorities of Worcester City Council, Wychavon District Council and Malvern Hills District Council but it will be separately adopted by each of the Councils.
Chain of	SWDP 4: Moving Around South Worcestershire, National
conformity	Planning Policy Framework, planning legislation and case law

Timetable To be confirmed once resources identified	
Commencement	To be advised
Consultation	
(Regulation 13)	
Adoption	
(Regulation 14)	

## **5f.** Takeaway Food Outlets SPD

Overview	
Role and content	The Takeaway Food Outlets Supplementary Planning Document will provide advice and guidance to those proposing to make a planning application for a Takeaway Food Outlet (use class A5: Hot Food Takeaways). It will update the context of Worcester City Council's existing Takeaway Food Outlets SPD (adopted in July 2011) to reflect the new policy framework introduced through the South Worcestershire Development Plan (due for adoption in 2014).
Status	Supplementary Planning Document
Geographical	The Takeaway Food Outlets SPD will cover the Worcester City
coverage	Council administrative area.
Jointly produced	NO.
	The SPD will be produced by Worcester City Council alone.
Chain of	SWDP Policy 9: Creating and Sustaining Vibrant Centres,
conformity	SWDP Policy 10: Protection and Promotion of Shopping

Choice, National Planning Policy Framework, planning
legislation and case law

Timetable To be confirmed once resources identified		
Commencement	To be advised	
Consultation		
(Regulation 13)		
Adoption		
(Regulation 14)		

## 5g. Archaeology and the Historic Environment SPD

Overview	
Overview Role and content	The Archaeology and the Historic Environment SPD will assist with the local application of national policy and interpretation of strategic local policies to preserve south Worcestershire's rich historic environment. It will:  • Promote better understanding and appreciation of the historic environment  • Protect and enhance the historic environment.  • Ensure that all development proposals take proper account of local distinctiveness.  • Make the historic environment accessible to everyone and ensure that it is seen as something with which the whole society can identify and engage.  • Explain how the protection of the historic environment and the promotion of opportunities for change can contribute to sustainable development.  In Worcester's case, it will update the context of the existing Archaeology and the Historic Environment SPD (adopted in September 2007), to reflect the new policy framework being introduced through the South Worcestershire Development
Ct. I	Plan, (due for adoption in 2015) and replace the 2007 SPD.
Status Geographical coverage	Supplementary Planning Document  The Archaeology and the Historic Environment SPD will cover the authorities of Worcester and Wychavon
Jointly produced	YES. The Archaeology and the Historic Environment SPD will be jointly prepared for two of the South Worcestershire authorities of Worcester City Council and Wychavon District Council but it will be separately adopted by each of the Councils.
Chain of conformity	SWDP Policy 6: Historic Environment, SWDP Policy 24: Management of the Historic Environment, National Planning Policy Framework, planning legislation and case law

Timetable To be confirmed once resources identified		
Commencement To be advised		

Consultation	
(Regulation 13)	
Adoption	
(Regulation 14)	

## **5h. Biodiversity SPD**

Overview			
Role and content	The SPD will set out how the Council proposes to protect areas of nature conservation, give guidance on biodiversity requirements in the development process and establish best principles and practice for habitat and species protection across the City. In Worcester's case, it will update the context of the existing Biodiversity and Trees SPD (adopted in September 2007), to reflect the new policy framework introduced through the South Worcestershire Development Plan(due for adoption in 2015) and replace the 2007 SPD		
Status	Supplementary Planning Document		
Geographical coverage	The Biodiversity SPD will cover the authorities of Worcester City Council and Wychavon District Council.		
Jointly produced	YES. The Biodiversity SPD will be jointly prepared for two of the South Worcestershire authorities of Worcester City Council and Wychavon District Council but it will be separately adopted by each of the Councils.		
Chain of conformity	SWDP Policy 22: Biodiversity and Geodiversity, National Planning Policy Framework, planning legislation and case law		

Timetable To be confirmed once resources identified		
Commencement To be advised		
Consultation		
(Regulation 13)		
Adoption		
(Regulation 14)		

## 5i. Sustainable Drainage Systems SPD

Overview	
Role and content	The Sustainable Drainage Systems Supplementary Planning Document will support the delivery of the higher level policy in the South Worcestershire Development Plan. It will provide guidance on the provision of sustainable drainage systems for the disposal of surface water and rainwater
Status	Supplementary Planning Document
Geographical coverage	The Sustainable Drainage Systems SPD will cover the authorities of Worcester and Malvern Hills.

Jointly produced	YES.	
	The Sustainable Drainage Systems SPD will be jointly	
	prepared for two of the South Worcestershire authorities:	
	Worcester City Council and Malvern Hills District Council but	
	it will be separately adopted by each of the Councils.	
	Worcestershire County Council will also play a key role as the	
	lead local flood authority.	
Chain of	SWDP Policy 29: Sustainable Drainage Systems, Technical	
conformity	Guidance to the National Planning Policy Framework,	
	planning legislation and case law	

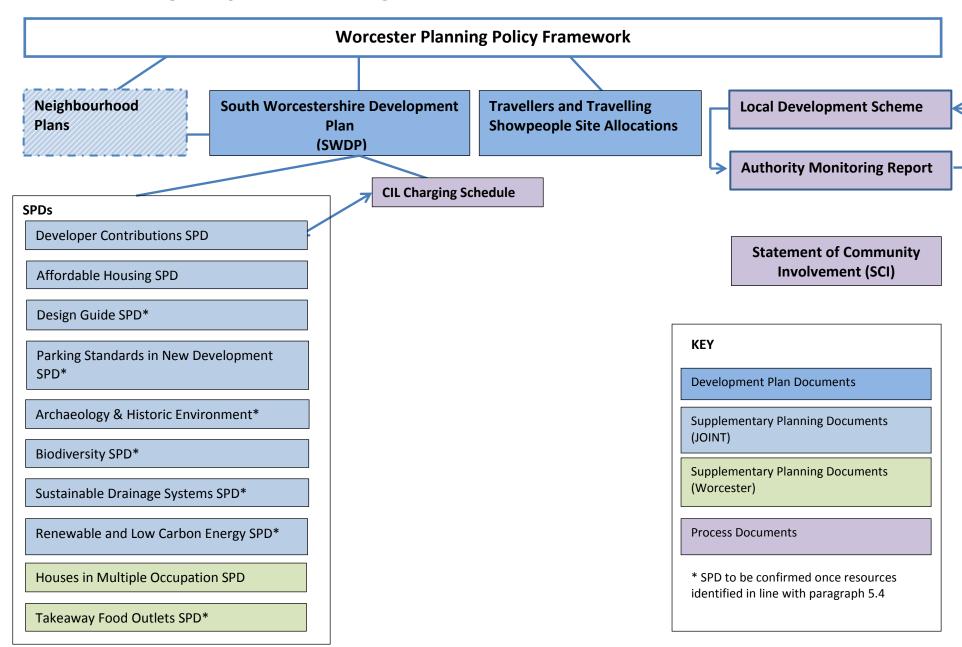
Timetable To be confirmed once resources identified		
<b>Commencement</b> To be advised		
Consultation		
(Regulation 13)		
Adoption		
(Regulation 14)		

## 5j. Renewable and Low Carbon Energy SPD

Overview	
Role and content	The Renewable and Low Carbon Energy Supplementary Planning Document will set out the South Worcestershire Councils' approach to planning for renewable energy. It will provide guidance for developers in preparing planning applications for renewable energy developments as well as assisting elected members and council officers in determining planning applications.
Status	Supplementary Planning Document
Geographical coverage	The Renewable and Low Carbon Energy SPD will cover the South Worcestershire authorities of Worcester, Wychavon and Malvern Hills.
Jointly produced	YES. The Renewable and Low Carbon Energy SPD will be jointly prepared for the three South Worcestershire authorities of Worcester City Council, Wychavon District Council and Malvern Hills District Council but it will be separately adopted by each of the Councils
Chain of conformity	SWDP Policy 27: Renewable and Low Carbon Energy, National Planning Policy Framework, planning legislation and case law

Timetable To be confirmed once resources identified		
Commencement	To be advised	
Consultation		
(Regulation 13)		
Adoption		
(Regulation 14)		

#### **Worcester Planning Policy Framework Diagram**



#### 6. Resources

6.1 The work to deliver the planning policy documents within the LDS will be dependent on continued joint working between the three South Worcestershire Councils as this has been proved to be a more efficient and effective way of working. The work will be undertaken using existing resources and within existing governance structures in each of the three districts.

#### 7. Risk Assessment

7.1 The Council recognises that there are risks in delivering the documents set out in the Local Development Scheme. Some of these risks are within the Council's control and some are not. Table 1 identifies the main areas of risk, their impacts and the ways to overcome them so that the programme in the Local Development Scheme can be delivered.

Area of risk	Likelihood/Impact and Consequence	Mitigation
Adequate staff resources	Unable to complete documents on time and to the required standard     Consequential programme slippage     At the extreme – DPDs and SPDs may be withdrawn e.g. if found unsound or subject to successful legal challenge     Consequential increased risk of inappropriate, speculative planning applications if there is no up-to-date Local Plan	<ul> <li>Joint working with SW         Councils and County         Council</li> <li>Ring fence policy teams         dedicated to plan         production</li> <li>Employ temporary         staff/consultants         (subject to resource         availability)</li> </ul>
Funding pressure on resources	<ul> <li>Loss of resources to fund plan making, resulting in programme slippage</li> <li>Consequential increased risk of inappropriate speculative planning applications if there is no up to date Local Plan</li> </ul>	<ul> <li>Protocols agreed by the SW Councils for budgets and shared costs</li> <li>Provision of schemes to influence budgetary decisions</li> <li>Monitoring of costs and budget spend/profiles</li> </ul>
Council procedures and Corporate commitments	<ul> <li>Risk of programme slippage</li> <li>Consequential increased risk of inappropriate, speculative planning applications if there is no up to date Local Plan</li> <li>Risk to the Council's reputation</li> </ul>	<ul> <li>Leader's meetings to coordinate strategy</li> <li>Robust programme management through the Project Manager</li> <li>Joint Advisory Panel to advise Councils on plan production</li> <li>Joint Officer Steering Group to oversee plan production process</li> <li>Joint Officer Team to manage plan production process</li> <li>Awareness of consultations and Council diaries</li> </ul>
Neighbourhood planning	Insufficient staff resource available to	Maintain contact with Town and Parish

Area of risk	Likelihood/Impact and	Mitigation
	meet legal requirements in the provision of technical advice and support to Town and Parish Councils Insufficient funding to resource LPA support Diversion of staff resources from preparation of DPDs and SPDs	Councils to ascertain scale and type of work required from the LPAs  • Assess the extent to which neighbourhood plans deliver the LDS  • Assessment of neighbourhood plans to influence budgetary decisions  • Seek Government funding for resources
Changes to external context	<ul> <li>Unable to meet requirements of national policy and guidance</li> <li>Insufficient flexibility and resilience to meet economic / environmental / social changes</li> </ul>	<ul> <li>Monitor policy announcements and consultations</li> <li>Assess Local Plan/SPD consistency with policy</li> <li>Use of latest guidance</li> <li>Monitor future trends, use of Foresight intelligence</li> </ul>
Time required for consideration, consultation and decision making	<ul> <li>Insufficient time to meet standard lead in times to decision making</li> <li>Significant level of responses to consultation</li> <li>Additional scrutiny stage(s)</li> <li>Programme slippage</li> </ul>	<ul> <li>Coordination of Council meeting dates</li> <li>Project management</li> <li>Awareness of Council diaries and constitutions and protocols for decision making</li> <li>Awareness of events such as elections and holidays</li> <li>Use of delegated decisions route</li> <li>Efficient/effective handling of responses</li> </ul>
Capacity of the Planning Inspectorate and outcomes of their recommendations	PINS unable to meet demand for DPD examination leading to delay in adopting plan	<ul> <li>Provide LDS to PINS as early as possible – to identify DPD production</li> <li>Regular liaison with PINS</li> <li>Monitor Inspector's reports and High Court Challenges and draw up/use lessons learnt</li> </ul>

**Table 1: Risk Assessment** 

Appendix 1

#### 8. Monitoring and review

#### Monitoring

- 8.1 There is a requirement to monitor the implementation of the Local Development Scheme<sup>2</sup> and hence progress made in producing Local Plans and Supplementary Planning Documents through an Authority Monitoring Report (AMR). An AMR must be produced at least each year, and must cover a period not greater than 12 months long. The AMRs must cover a continuous period, with no gap in coverage between reports.
- 8.2 In relation to each document included within the LDS, monitoring must be carried out on:
  - the timetable included for that specific document;
  - the stage that the document has reached in the production process;
     and
  - if the document is behind the timetable set out in the LDS, the reasons for this.
- 8.3 An AMR will be produced jointly across South Worcestershire each year and will be made available on the Council website as soon as it has been finalised. The AMR will be reported by the Local Planning Authority to the Joint Advisory Panel (or equivalent) who are likely to perform a revised role in the future to oversee the implementation of the SWDP. As well as progress in plan-making, this will be the opportunity to report on the monitoring indicators in adopted Local Plans to assess policy performance. The AMR will provide the evidence for the LPAs to consider whether there is a need to review the Local Plan prior to the date of review set by the Local Plan.

#### Review of the LDS

- In response to the yearly monitoring against the LDS, the LDS Project Plan/Gantt Chart (contained at Appendix A) will be updated each year as necessary to provide real time information of any significant slippage. Anticipated delays or actual slippage against the published timetable will be addressed, with realistic revisions to key milestones proposed. Once agreed, updated Project Plans will be made available on the Council website. It is anticipated that this will take place at the start of each calendar year.
- 8.5 The Local Planning Authority anticipates that the next full review of the LDS will be in 2016. A further review will occur shortly prior to the start of the review of the South Worcestershire Development Plan due in 2019. This is subject to the LPA's consideration of any significant changes for example in legislation, national policy or circumstances that impact on plan-making or the delivery of strategy and policy.

<sup>&</sup>lt;sup>2</sup> Planning and Compulsory Purchase Act 2004. Part 2 – Local Development. S. 35 (as amended)
Town and Country Planning (Local Planning) (England) Regulations 2012 – Regulation 34 Authorities' monitoring reports

## Appendix A

## Worcester Local Development Scheme: Project Plan: 2014-2017 (Revised September 2014)

						2013						2014															20	15							
	J	F	МА	М	J	J	Α	S	0	N	D	J	F	М	Α	М	J	J	Α	S	0	N	D	J	F	М	Α	М	J	J	Α	S	0	N	D
Local Development Scheme								R												R												R			
Authority Monitoring Report								1	1	2	13									1	1	2	13									1	1	2	13
<b>Development Plan Documents</b>	Development Plan Documents																																		
South Worcestershire Development Plan (JOINT)	6	6	7 7	8					9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	9	10	10	11	11	12	13
Travellers and Travelling Showpeople Site Allocations (JOINT)																				1	1	1	1	1	1	1	1	1	2	3	3	4	5	5	6
Other Key Documents																																			
CIL Charging Schedules (JOINT)					C 1	C1	C2	C 3	C3	C3	C 4	C4	C1	C2	C2	C3	C3	C4	C4	C4	C5	C6	C6	C7	C8	C9	C9								
Statement of Community Involvement (JOINT)							1	2	2	3	3	4	5	5	5	5	5	5	5	13	13														
Supplementary Planning Docu	Supplementary Planning Documents																																		
Developer Contributions (JOINT)																		1	1	2	2	2	2	3	3	4	4	5	5	5	5	5	5	5	5
Affordable Housing (JOINT)																							1	1	1	1	1	1	1	1	2	2	2	3	3
Houses in Multiple Occupation								1	1	2	2	2	2	2	3	3	4	5	5	13	13														

						2	2016											2	2017	)17											
	J	F	М	Α	М	J	J	Α	S	0	N	D	J	F	М	Α	М	J	J	Α	S	0	N	D							
<b>Local Development Scheme</b>									R												R										
Authority Monitoring Report									1	1	2	13									1	1	2	13							
<b>Development Plan Documents</b>																															
South Worcestershire Development Plan (JOINT)	13	1 3																													
Travellers and Travelling Showpeople Site Allocations (JOINT)	6	7	7	8	9	9	9	10	10	11	12	13	13	13																	
Other Key Document																															
CIL Charging Schedules (JOINT)	C 9	C 1 0	C 1 1	C 12																											
Supplementary Planning Documents																															
Developer Contributions (JOINT)	5	1 3	1 3	13																											
Affordable Housing (JOINT)	4	5	5	5	13	13	13																								

Key:

Preparatory work including compiling evidence base	6	Publication of Proposed Submission document for representations (Regulation 19 For DPDs)	11	Inspector considers consultation responses (May not be required. Dependent on outcome of Examination).
Preparation of draft document	7	Analysis of representations	12	Receipt of Inspector's report (Regulation 25 for DPDs)
Public Consultation (Regulation 18 for DPDs)	8	Submission to Secretary of State (Regulation 22 for DPDs)	13	Adoption/Completion/Judicial Review Period (Regulation 14 for SPDs), (Regulation 26 for DPDs)
Consideration of representations	9	Independent Examination (Regulation 24 for DPDs)		
Preparation of final document (for SPDs) Preparation of Proposed Submission document (for DPDs)	10	Consultation on Main Modifications (May not be required. Dependent on outcome of Examination).	R	Review

Regulation references relate to <u>The Town and Country Planning (Local Planning) (England) Regulations 2012</u>

**CIL Charging Schedule Key:** 

C1	Preparatory work including compiling evidence base	<b>C7</b>	Consideration of representations
C2	Preparation of Preliminary Draft Charging Schedule and draft Regulation 123 List	C8	Submission of DCS (Regulation 19)
C3	Public Consultation on PDCS and draft Reg 123 List (Regulation 15)	C9	CIL Examination
C4	Consideration of representations	C10	Receipt of CIL Examiner's recommendations (Regulation 23)
<b>C5</b>	Preparation of Draft Charging Schedule and final Reg 123 List	C11	Approval and publication (Regulation 25)
C6	Consultation on DCS and Reg 123 List (Regulation 16)	C12	Final preparatory work prior to the Charging Schedule taking effect 01/04/16 (Regulation 28)

Regulation references relate to <u>The Community Infrastructure Levy Regulations 2010</u> (as amended)

#### **Appendix B**

### Saved Policies from the City of Worcester Local Plan 1996-2011

Policies from the City of Worcester Local Plan 1996-2011 (adopted in 2004) which, following an application to the Secretary of State in October 2007, were saved. All other policies in the Local Plan were cancelled at this time.

Policy Number	Policy Name
Natural E	invironment Chapter
NE2	Sites of national importance for nature conservation
NE3	Sites of regional or local importance for nature conservation
NE4	Nature conservation - green spaces
NE5	Landscape protection
NE7	Landscaping scheme
NE9	The green network
NE11	M5 protection corridor
NE12	Green belt area
NE19	Private moorings ancillary to dwellings - River Severn
NE20	Safeguarding watercourses
NE21	Flood plain - [*"blue zone"]
NE22	Flood plain - [*"yellow zone"]
NE23	Flood plain - [*"red zone"]
<b>Built Env</b>	ironment Chapter
BE1	Environmental standards for development
BE2	Character and appearance of the city
BE4	Percent for art
BE12	Boundary treatments in conservation areas
BE14	Alterations and extensions to listed buildings
BE16	The setting of listed buildings
BE18	Buildings of local interest - new development
BE19	Buildings of local interest - recording
BE20	Buildings of local interest - salvage
BE21	Development within archaeologically sensitive areas - design principles
BE24	Protection of nationally and internationally important archaeological sites
BE26	Historic landscapes and features
BE27	Access to and interpretation of the historic environment
BE29	Light
BE39	Advertisements affecting conservation areas and/or listed buildings
BE43	Telecommunications
Transpor	tation Chapter
TR1	Footpath/cycleway network
TR2	Footpath/cycleway - private development
TR4	Cycle parking

Number         Policy Name           R6         City centre pedestrian routes           TR10         Car parking - pricing control           TR12         Parking standards           TR13         Car parking restraint           TR17         Diglis access road           TR14         Financial contributions from developments to meet travel demand           TR15         Disabled persons car parking requirements           TR19         Traffic calming           TR23         Green transport plans           Housing Chapter         Extensions to existing dwellings to provide separate living accommodation (granny flats)           H17         Sub-division or multi-occupancy of dwellings           H18         Change of use to hostel - car parking requirements           H19         Residential care homes           H21         Area of restraint: Ombersley Road/Droitwich Road           H22         Area of restraint: Shrubbery Avenue (west)           H23         St John's district centre: retention of residential units of accommodation           Employment Chapter         E1           E1         Allocated employment land on brownfield sites           E2         Allocated employment land on greenfield sites           E3         Safeguarding existing employment areas           E7	Policy	
TR10 Car parking - pricing control TR12 Parking standards TR13 Car parking restraint TR17 Diglis access road TR14 Financial contributions from developments to meet travel demand TR15 Disabled persons car parking requirements TR19 Traffic calming TR23 Green transport plans Housing Chapter H16 Extensions to existing dwellings to provide separate living accommodation (granny flats) H17 Sub-division or multi-occupancy of dwellings H18 Change of use to hostel - car parking requirements H19 Residential care homes H21 Area of restraint: Ombersley Road/Drotiwich Road H22 Area of restraint: Shrubbery Avenue (west) H23 St John's district centre: retention of residential units of accommodation  Employment Chapter E1 Allocated employment land on brownfield sites E2 Allocated employment and on greenfield sites E4 Safeguarding existing employment areas E7 Office development (outside the central office area) E8 Loss of office floorspace (outside central office area) E8 Loss of office floorspace (outside central office area) E8 Loss of office floorspace (outside central office area) E8 Cost Centre Chapter CC2 Retail development in the central shopping area CC3 Extensions and ancillary uses- use of upper floors CC5 Continuous shopping frontage (primary streets) CC6 Continuous shopping frontage (secondary streets) CC7 Continuous shopping frontage (secondary streets) CC9 A3 uses - restricted areas CC10 Mixed use development sites CC11 Mixed use development of upper floors to residential use CC12 City centre - tevention of residential units of accommodation CC13 City centre - retention of residential units of accommodation CC14 City centre - retention of residential units of accommodation CC15 Office development in the city centre CC16 Loss of existing offices (city centre) Shopping Chapter  SH2 Foodstore allocation - St John's		Policy Name
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St John's district centre: retention of residential units of accommodation	H21	Area of restraint: Ombersley Road/Droitwich Road
Allocated employment land on brownfield sites	H22	Area of restraint: Shrubbery Avenue (west)
E1 Allocated employment land on brownfield sites E2 Allocated employment land on greenfield sites E4 Safeguarding existing employment areas E7 Office development (outside the central office area) E8 Loss of office floorspace (outside central office area) E10 Working from home City Centre Chapter CC2 Retail development in the central shopping area CC3 Extensions and ancillary uses- use of upper floors CC5 Continuous shopping frontage (primary streets) CC6 Continuous shopping frontage (secondary streets) CC7 Continuous shopping frontage [heritage streets] CC9 A3 uses - restricted areas CC10 A3 uses - criteria CC11 Mixed use development sites CC12 City centre - retention of residential units of accommodation CC13 City centre - development or redevelopment schemes - residential uses CC14 CC15 Office development in the city centre CC16 Loss of existing offices (city centre) Shopping Chapter SH1 Large scale retail development outside the central shopping area and St John's district centre SH2 Foodstore allocation - St John's	H23	
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	SH2	
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Policy Number	Policy Name
SH4	Loss of retail uses to residential use
SH5	Food outlets and hot food take-aways
SH6	St John's district shopping centre
SH7	District and neighbourhood shopping centres - retail development
SH8	Neighbourhood shopping centres - change of use
SH10	Small scale shops (including corner shops) - change of use
SH11	Petrol filling stations - retail sales
SH12	Shop fronts
Communit	y, Leisure And Tourism Chapter
CLT6	Loss of educational buildings
CLT10	Requirements for additional educational facilities related to development
CLT11	Allotment provision
CLT12	Allocated sites for community facilities
CLT14	New and extensions to existing community facilities
CLT15	Loss of existing community facilities
CLT16	Children's nurseries and playgroups
CLT18	Development of and extensions to, worship facilities
CLT19	Retention of public houses
CLT20	Cemetery provision
CLT21	Local recycling policy
CLT22	Sub regional indoor sports facilities
CLT23	Criteria for large scale leisure facilities
CLT24	Criteria for small scale leisure facilities
CLT25	Loss of existing leisure facilities
CLT28	Sports pitches - new
CLT31	Major spectator sports
CLT32	Sports stadium for relocation of Worcester city football club
CLT33	Loss of recreational open land
CLT34	Open space standard and contributions
CLT38	Hotels
CLT44	Tourism development - associated moorings

Upon the adoption of the South Worcestershire Development Plan, the saved policies of the City of Worcester Local Plan will be replaced and will no longer be used in development management decision making.